

**FRANKLIN COUNTY
COMMISSION AGENDA ITEM**

TO: BOARD OF FRANKLIN COUNTY COMMISSIONERS	Reviewed:
FROM: Lisa Johnson	Ext: 3485
DEPARTMENT: Administration	
DATE: Monday, September 22, 2008	No:

ITEM: Franklin County's Strategic Plan

Background: The Kansas Enterprise Zone nonmetropolitan business designation for Franklin County will expire on February 28, 2009. To continue this designation, it is necessary for Franklin County to have updated their strategic plan in the prior three years. The Commission last updated the County's Strategic Plan on February 15, 2006 in Resolution 06-14. It is necessary in order to retain the Enterprise Zone designation to update the plan at this time. In the past, Franklin County has worked with the OFCED in completing this plan. In preparing to update the plan for 2009, I have met with Mr. Weigand and discussed how the plan was done in the past and how it might be done for 2009. In order to obtain increased citizen involvement and information, we are proposing that we conduct a county wide survey. In addition to the survey, meetings should be held throughout the County to provide a forum for citizen input. This has been done in the past with poor attendance. To promote attendance we are proposing working in conjunction with the municipalities throughout Franklin County to hold the meetings as part of their regular meetings rather than holding separate meetings. Ultimately, the goal of the strategic plan is to provide an overview of the goals for Franklin County in regard to countywide issues and to develop objectives and strategies in the form of an action plan to address these issues. A copy of the 2006-2008 Strategic Plan is attached for your review.

Recommended Action: None.

Attachments: 2006-2008 Strategic Plan and Resolution 06-14.

BOARD OF COUNTY COMMISSIONERS
OF
FRANKLIN COUNTY, KANSAS

RESOLUTION NO. 06-014

A RESOLUTION OF SUPPORT FOR THE QUALIFYING REGIONAL STRATEGIC PLAN AND REQUESTING THAT THE SECRETARY OF COMMERCE & HOUSING RE-APPROVE THE COUNTY OF FRANKLIN AS A KANSAS ENTERPRISE ZONE DESIGNATED NON-METROPOLITAN BUSINESS REGION

WHEREAS, a Regional Strategic Plan, required by K.S.A. 74-50,116 (c)(2), has been reviewed, updates, and adopted by the Board of County Commissioners of the County of Franklin on February 15, 2006; and

WHEREAS, a regional business incentive of two years free membership in O/FCED will be offered to all qualified businesses in the County; and

WHEREAS, additional county-wide business incentives of tax abatements will be considered for all qualified businesses in the County; and

WHEREAS, all qualified businesses in Franklin County will be notified of the availability of the business incentives indicated above by and through the local news media and periodic business newsletters; and

WHEREAS, The Board of County Commissioners of the County of Franklin has received an Opinion Letter from the County Attorney finding compliance with the Kansas Enterprise Zone Act, K.S.A. 74-50,113 et seq., as amended:

NOW, THEREFORE, BE IT RESOLVED, by the Board of County Commissioners of the County of Franklin that the Secretary of Commerce & Housing is hereby requested to re-approve the County of Franklin as a designated non-metropolitan business region pursuant to the Kansas Enterprise Zone Act.

PASSED AND ADOPTED by the Board of County Commissioners of the County of Franklin on this 15th day of February, 2006.

/s/ John E. Taylor
John E. Taylor, Chairman

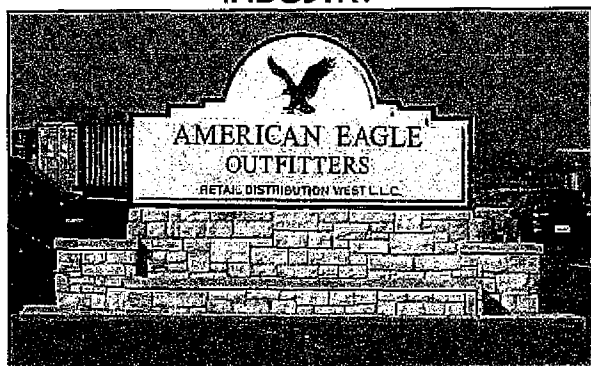
/s/ Shari Perry
Shari Perry, County Clerk

Franklin County Strategic Plan 2006-2008

WATER SUPPLY



INDUSTRY



RESIDENTIAL



EDUCATION



Ottawa/Franklin County Economic Development

109 E 2nd • Ottawa, KS 66067 • 785-242-1000 • Fax: 785-242-4792 • chambertw@ottawakansas.org

Section 1

Franklin County: The Community

Location: Franklin County is bordered by Douglas County on the north, Miami County on the east, Anderson County on the south and Osage County on the west. A map illustrating the location is in **Attachment 1**. Being part of the Greater Kansas City Metropolitan Area and near the Lawrence Metropolitan Area provides the County both opportunities and challenges. Opportunities for growth of population and investment are abundant. Challenges to provide services and infrastructure on a timely and efficient basis are also problematic. The Plan touches upon the transition of the County from rural to more urban in nature.

Transportation: Interstate 35 crosses Franklin County diagonally from southwest to northeast. Kansas Highway 68 runs east and west, and US-59 runs north and south, effectively transecting the County into quarters. The City of Ottawa is the County Seat and is often referred to as the southwest point of the Kansas City, Lawrence and Ottawa Triangle. Proximity to the metro areas, infrastructure improvements and highway connectivity are some of the reasons for our recent growth. The mainline of the Burlington Northern Santa Fe (BNSF) railroad is also operated through the County with more than 100 trains per day passing through. Ottawa continues to follow its master plan for improvements at the municipal airport, recently finishing a parallel taxiway upgrade and it will soon replace the main apron. The replacement of a dangerous 20-mile 2-lane stretch of US-59 between Ottawa and Lawrence, with a newly aligned four lane limited access highway is scheduled to occur in the next three years and will enhance Franklin County's connection to the Lawrence metro area. The area is ideally suited as a distribution hub as evidenced by the location of the 1.3 million square foot Wal-Mart Distribution Center just east of Ottawa in 1996, and the location of American Eagle Outfitters Distribution Center in 400,000 square feet in 2000, with plans to construct a 540,000 square foot state-of-the-art new facility to expand its operations. These two companies employ thousands of people from throughout the area.

Population: Franklin County's population growth places it in the top five counties in the state. According to the latest census data (2004) from the State of Kansas (**Attachment 2, page 1**), Franklin County is estimated to have a population of 26,406, an increase of 5.2% since the 2000 census. The State of Kansas had a 1.7% increase in the same period. The 2000 Census indicates the population contains 14% people over 65, and about 7% under the age of five. A 2005 report from Dr. David Darling, Kansas State University, indicated that Employment grew by 4.91%, covered wages grew by 3.5% and a calculation of the trade area capture (TAC) showed it grew by 8.57 (when Johnson County lost 2.84% in the same time frame). (**Attachment 2, A**)

Income: Median household income in 2000 was \$39,121, with the median income in 2005 estimated to be \$42,579. Franklin County is usually near the average unemployment rate of the State, varying between 4%-5%, but sometimes dipping around 3.0 - 3.5%. Demographic detail is available in **Attachment 2, page 2**.

Race/Ethnicity: The 2000 census indicates that Franklin County is 95% Caucasian compared to the Kansas percentage of 86%. **Attachment 2, page 1**

Education: Recent census data indicate 85% of Franklin County residents 25 years and older have graduated from high school. (**Attachment 2, page 4**) In November 2004, USD #290 approved the passage of a \$25.9 million dollar bond issue to build a four-unit elementary school in north Ottawa, expand and remodel Garfield School to a three-unit school, add technology throughout the district, add on to the High School and replace its HVAC & lighting systems.

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Housing: About 67% of people own their homes. There were 10,898 housing units in Franklin County in 2005, an increase of 6.5% since 2000. In the same time the average for counties in Kansas was only 0.7%. Since the 2000 census, an average of 140+ units/ year have been built in the county and incorporated cities. The cities of Ottawa and Wellsville have experienced the most growth of the incorporated cities. The majority of new single-family homes are constructed in the rural areas. In 2004 and 2005, the Planning Commissions for the County and Ottawa approved over 1,000 new residential lots in subdivisions for single and multi-family homes. Construction of these units has begun, but absorption of that many will take several years. In 2000-2002 Wellsville built 25 units, while in 2003-2005 a total of 48 housing units were built. The other incorporated cities have built about 20 single-family homes since 2000.

The increase in rural subdivision of property has spurred County planners to study land use and the potential need for restricting housing growth to certain areas. As of yet, the new land use rules have not been adopted for the County. The City of Ottawa has recently approved the rezoning and site planning for over 300 new homes and commercial development adjacent to K-68 between I-35 and US-59. Ottawa has built a new wastewater treatment plant, added an electric substation, made upgrades in water and sewer systems and is generally capable of handling future growth. Ottawa has also annexed over two square miles of property in the past three years. The cities of Williamsburg, Princeton, Richmond and Lane have high occupancy of existing residential properties with limited land available for new housing. Wellsville has approved five new subdivisions since 2003. and has built a new wastewater treatment plant necessary because of the housing growth experienced (see **Attachment 2, Page 3, 4 and 5 for details on housing**).

Public Safety: Ottawa provides full time paid fire and police services. Franklin County provides full time paid EMS and Sheriff services. Other communities in Franklin County provide fire protection services in the form of volunteer fire departments. Pomona contracts with the Franklin County Sheriff's office to provide police protection for a specific number of hours in their community. Wellsville and Richmond maintain their own police departments. Williamsburg, Princeton, Lane and Rantoul rely on the Sheriffs Patrol. Dispatching of emergency calls is handled through 911 operations paid equally by the City of Ottawa and Franklin County and maintained in the County Detention Center. Franklin County has an Emergency Preparedness Director responsible for coordinating reactions to emergencies.

Industry: Franklin County is blessed with leaders who recognize the importance of a strong base of diversified industries, as well as having a great location with proximity to metro areas, transportation systems, work force and available land. This is illustrated by the investment of Wal-Mart and American Eagle Outfitters in construction of large distribution centers. *American Eagle Outfitters*, a major retailer of clothing goods for youth, recently announced its decision to build another 540,000 square foot, \$60 million distribution warehouse to accommodate a new product line. The new warehouse will employ 300 people by 2009. The Wal-Mart Distribution Center, built in 1995, continues to be the largest employer in the County with 1,500 people. *Kalmar/Ottawa Industries*, the world's largest builder of yard tractors for export/import facilities continues to expand its production and has added a line of forklift tractors assembled. *Kennel-Aire*, the second largest pet carrier builder and distributor, purchased a recently vacated 100,000 square foot plastic injection molding facility in the Northeast Ottawa Industrial Park to vertically integrate the company. *Schuff Steel* purchased *Havens Steel* from the bankruptcy court and has since expanded production. Most of the available industrial facilities are occupied and producing or distributing goods.

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Section 2

Vision Statement

Franklin County is an assertive, progressive and growing community with proactive leaders in local governments and organizations. These organizations are well coordinated through superior communication. Private sector opportunities are recognized and accommodated. Through proactive planning, the community's quality of life improves each year.

Section 3 Strategic Plan Overview

Community Meetings: Franklin County Commissioners charged Ottawa/Franklin County Economic Development, Inc. (O/FCED) (**Attachment 3**) with the responsibility of updating the 2003 Strategic Plan. O/FCED authorized Tom Weigand (Secretary/Treasurer), Mike Mustain (President), and Ken Woods (volunteer) to conduct the countywide meetings to gather data and input regarding current issues. Those invited to attend the meetings were:

Rural Water District Boards of Directors	School Boards and Superintendents
City Planning Commissions and Directors	County Planning Commission and Director
Rural Fire District Boards and Fire Chiefs	County Commissioners
City Council/Commission members	Emergency Preparedness Director
Township Officers	General Public and Media

Minutes and the summary of the five meetings held in 2005 in Wellsville, Pomona, Williamsburg, Princeton and Ottawa are in **Attachment 4**. In each meeting the previous plan was reviewed, progress noted, remaining challenges discussed, and new information gathered and prioritized. The results of the meetings were reviewed and refined by the committee, with help from Weldon Padgett (City Manager of Ottawa) and Earl Devore (O/FCED Board member). After writing a draft of the Plan, organizations that could address a strategy for solving the issues and the public at-large were invited to discuss the draft. The plan addresses the issues, objectives, strategies, responsible party, completion date, action plan, required resources and a measure of success.

Wellsville. The first community meeting was held in Wellsville on November 3, 2005. Thirteen citizens attended the meeting at City Hall. Issues were noted, discussed and prioritized, with the major issues identified as:

1. Water availability, distribution and cost
2. Commercial development and job creation
3. Fringe development/extra-territorial control

Williamsburg. The second meeting was held in Williamsburg on November 8, 2005. Eight citizens attended. The issues that were raised during the discussion were:

1. Water supply
2. School concerns/consolidation or change in approach
3. Non-funded State mandates for volunteer fire departments
4. Broadband access
5. City street improvements
6. Public Safety/improved/law enforcement

Pomona. The third meeting was held at Pomona on November 10, 2005, with five residents. Issues raised were:

1. Fire protection and volunteers for fire departments
2. Water availability and distribution
3. Recreation

Princeton. The fourth meeting was held in Princeton on November 17, 2005. Five citizens attended, and raised the following issues:

1. Water/long term availability and price
2. Building code enforcement
3. Public safety

Ottawa. The fifth and final meeting was held in Ottawa on November 22, 2005. Fifteen members of the public attended. After much discussion the following issues were identified:

1. Water availability and distribution
2. Land use regulations and authority
3. Taxes
4. Recreation
5. Inter-local agreements

Plan Development: On November 30, 2005, the Committee (Weigand, Woods, Mustain, Devore and Padgett) met to review the results of the community sessions and to begin writing the Plan. After reviewing all session notes and each community's prioritized issues the Committee agreed that the meetings had identified and ranked the following major countywide issues:

1. Water -- quality and quantity
2. Development -- planning, zoning, codes, extra-territorial
3. Public Safety -- Fire and Police Protection
4. Storm Water and Flood Plain Issues
5. Quality of Life -- Schools and Recreation

On January 24, 2006, a countywide discussion of the Draft Plan was held with about 30 people in attendance (see **Attachment 6**). No issues were substantively modified, although there were many excellent suggestions. The Plan was finalized by the Committee on February 10th and presented to and approved by the County Commission and the Ottawa City Commission on February 15th.

Section 4

Major Issues

Issue #1: Water -- Quality and Quantity

Water has been one a major issue in previous Plans. As Franklin County grows, particularly in the rural areas and small cities, water and sanitary sewage systems become more important. There are seven rural water districts and boards in the County, but there are seventeen water districts supplying water to citizens in Franklin County. Each district operates autonomously with little cooperation for efficient delivery of water. Some districts use wells for a portion of their water, but each district negotiates their own water supply. Three districts purchase all or some of their water from the City of Ottawa. The City of Princeton purchases all of its water from the City of Ottawa. Wholesale Water District #12 supplies the water for Williamsburg. Wellsville buys water from Baldwin, which receives water from the Kaw River. Concerns that were raised included such issues as water supply, cost to transport and produce, and efficiencies and cooperation in the delivery of water. A large area in the northwest part of Franklin County has no access to a rural water district. There is a map of the water supply network attached as **Attachment 5**.

Objective: The objective related to water is to seek solutions to the identified water issues through cooperation with local water Boards, the State Water Office and Wholesale Water Districts.

Strategy: Address the concerns with the water boards, the State Water Office, local governments and the media to gain support for change and modification of the purchase and distribution of water.

Responsible Parties: O/FCED officers, Chamber of Commerce Officers, and Strategic Planning Committee members, City Commissioners and County Commissioners in cooperation with the water boards.

Completion Date: November 2007

Action Plan: O/FCED Board to ask for a meeting of the water boards, county commissioners and others; April 2006. Review the issues and seek ideas to solve the issues and plan a solution. Present the results of the meetings and solutions developed to the County Commissioners and the State Water Office for their action.

Required Resources: Time and \$500 for travel and meal expense

Measure of Success: Water Districts agree on the issues and work towards a solution by September 2007.

Issue #2: Development -- Planning, Zoning, Codes and Extra-Territorial

Growth in the County is occurring along major traffic-ways between and near cities and towns. There is concern that valuable farmland is being consumed and wasted. Cities feel the need to have input into the amount and type of development occurring near their boundaries and the County feels the obligation to manage growth in a responsible manner. The City of Ottawa and Franklin County jointly are working on finalizing an intergovernmental agreement on extraterritorial control by Ottawa of zoning, subdivision and building codes on land immediately adjacent to the community. In general, cities need to be proactive in planning areas near their boundaries for the future growth. Working together with the County will be necessary in order to control overlapping of governmental services and to insure services to the expansion areas. Code enforcement and adherence to plans will be necessary to insure appropriate control of the expansion.

Objective: Maintain strong growth in commercial and residential investment without wasting farmland and causing cities growing pains in the future.

Strategy: Monitor and offer advice and support to Planning Commissions and elected officials. Support developers who are creative in using land and investing in modern methods of wastewater management systems. Ask the cities and County to develop a plan for controlled growth around the cities and in the County that will protect individual rights and still provide for plans for homes and schools while protecting prime farmland.

Responsible Parties: County and City Commissions and Planning Commissions.

Action Plan: April 2006 County Commission and County Planning Director shall contact City Councils to inquire of interest in extraterritorial control. A dialogue shall be held to determine, on a city-by-city basis if any need exists. Should need be determined then both parties will move forward with public hearings.

Completion Date: On going monitoring

Required Resources: Interested and informed citizens and politicians

Measure of Success: Growth continues in an orderly manner and without damaging future opportunities near cities.

Issue #3: Public Safety -- Fire, EMS and Police Protection

As growth continues, local volunteer fire departments are becoming concerned with the ability to attract volunteers and purchase modern equipment. Increased State mandated training cause difficulty in gaining volunteers. Smaller cities feel that they are too small to hire a full time law enforcement officer, while County Sheriff's Department is stretched too thin to be of timely help in emergencies or to provide routine patrol.

Objective: To encourage the County to partner with the cities in fire control and sheriff's patrol, so that people feel safe in their homes and a rapid response to emergencies can be expected.

Strategy: Encourage communication between the County and cities regarding the issues. Encourage volunteerism so there is no great burden on a few. If unsuccessful in recruiting volunteers, Commissioners will be encouraged to support funding the hiring of a Fire Chief and core fire fighting crew. Sheriff's Department encouraged to expand volunteer use where and when possible for routine patrols in order to have professionals available when needed.

Action Plan: The media, Chambers of Commerce, City Councils and County Commission begin communicating the need for volunteers immediately. Recognition and awards should be given to most loyal volunteers and fire departments recognized for successful recruiting.

Responsible Parties: Chamber of Commerce, O/FCED, County Commissioners and City Councils

Completion Date: Ongoing.

Measure of Success: When public safety entities agree they are fully staffed and trained to handle most emergencies.

Issue #4: Storm Water and Flood Plain Issues

This issue was discussed in Wellsville and Ottawa. As building occurs the dynamics of storm water flow change. Wellsville has had a dramatic and potentially economically damaging revision of the flood plain within the City, which places land long time citizens have never seen flooded within the flood plain. Ottawa, in the midst of a stormwater master plan, has experienced similar potential revisions of the flood plain maps.

Objective: To have the proposed FEMA plan revised to its present or more reasonable specification.

Strategy: Provide proof (pictures and letters) from residents and city staff to FEMA verifying past water levels.

Responsible Parties: Concerned property owners, City Councils, and County Commissioners.

Completion Date: Ninety days from receipt of final proposed FEMA map

Action Plan: Begin Immediate discussion with FEMA

Required Resources: Minimal

Measure of Success: Change in flood plain maps

Issue #5: Quality of Life -- Schools and Recreation

As the County becomes more urbanized emphasis is being placed on a high quality education, technology and facilities. Some people prefer modern facilities rather than renovated historic structures. Good schools attract growth and reflect the priorities of a community. Recreation ("leisure time activities") becomes more important as disposable family income increases. Franklin County does not have a countywide recreation program, while Ottawa and Wellsville have many public amenities and formal programs. The Prairie Spirit Rail Trail runs from the Old Depot Museum in central Ottawa south all the way past Garnett to Welda. A mill levy from USD-290 funds operation of the *Ottawa Recreation Commission (ORC)*. The ORC conducts or coordinates various sports activities, and is reorganizing under a new board of directors and director to work towards creating a vision for recreation. The City of Ottawa obtained two grants to fund a remodeling and expansion of its swimming pool, with a zero-depth entry and many water features being added, along ADA updates of the dressing rooms. Unfortunately, the only bowling alley and movie theater located in the County/Ottawa closed in 2005. A citizen's committee is attempting to develop a YMCA in Ottawa. Williamsburg, Princeton and Richmond seem satisfied with their own recreational activities, which consist primarily of baseball and softball programs. Some of the Pomona participants expressed a need for more recreational opportunities for them.

Objective: Improve the opportunities for and quality of leisure time activities in the County. Leisure services become more coordinated throughout the County.

Strategy: Survey citizens of their needs in the recreation area and gain an understanding of what opportunities to improve amenities are available.

Parties Responsible: ORC, cities and school districts

Action Plan: Develop survey instrument and or lead organization

Resources Required: \$10,000 plus or minus

Measure of Success: Completion of survey and action plan developed from results

Notes and Observations from the Sessions with the Public

1. Those who participated seemed to be generally pleased with the direction the County is moving. The previous Plan discussed the need for a county administrator, which was done after a public vote to do so passed in November 2004.
2. Issues of Housing and Jobs Growth/Economic Development noted in the 2003 Plan have been and are being addressed successfully. Water has moved from number 3 to number 1 as a countywide issue.. Public Safety and Land Use Management remain as concerns.
3. Broad band in the rural and small communities remains out of reach for many and perhaps for sometime
4. Growth is being accepted by the majority of Franklin County citizens
5. Quality of life and public safety have replaced roads and housing as major issues.
6. Water is universally agreed to be the major issue, but because of ownership and therefore territorial issues it may be the most difficult to solve unless reason and higher authorities intervene.
7. Property taxes were not an issue except in Ottawa.

ATTACHMENT 1

ATTACHMENT 2

PAGE 1



the idea house • kanet, chambless & baker

Date: 01/23/06

Current Geography Selection: (1 Selected) Counties: Franklin County

Current Index Base: Entire US

Demographic Detail Summary Report

Population Demographics

					Percent Change	
	1990 Census	2000 Census	2005 Estimate	2010 Projection	1990 to 2000	2005 to 2010
Total Population	21,993	24,784	26,406	27,916	12.7%	5.7%
Population Density (Pop/Sq MI)	38.1	43.0	45.8	48.4	12.7%	5.7%
Total Households	8,308	9,452	9,953	10,440	13.8%	4.9%

Population by Gender:

	1990	%	2000	%	2005	%	2010	%	1990 to 2000	2005 to 2010
Male	10,651	48.4%	12,284	49.6%	13,237	50.1%	14,140	50.6%	15.3%	6.8%
Female	11,342	51.6%	12,500	50.4%	13,169	49.9%	13,776	49.4%	10.2%	4.6%

Population by Race/Ethnicity

					Percent Change					
	1990 Census	2000 Census	2005 Estimate	2010 Projection	1990 to 2000	2005 to 2010				
White	21,202	96.4%	23,556	95.0%	25,036	94.8%	26,457	94.8%	11.1%	5.7%
Black	282	1.3%	299	1.2%	312	1.2%	324	1.2%	6.0%	3.8%
American Indian or Alaska Native	186	0.8%	232	0.9%	267	1.0%	287	1.0%	24.7%	7.5%
Asian	100	0.5%	78	0.3%	128	0.5%	175	0.6%	-22.0%	36.7%
Some Other Race	222	1.0%	194	0.8%	206	0.8%	286	1.0%	-12.6%	38.8%
Two or More Races			425	1.7%	457	1.7%	387	1.4%		-15.3%
Hispanic Ethnicity	472	2.1%	650	2.6%	755	2.9%	854	3.1%	37.7%	13.1%
Not Hispanic or Latino	21,522	97.9%	24,134	97.4%	25,651	97.1%	27,062	96.9%	12.1%	5.5%

ATTACHMENT 2

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Population by Age

	1990		2000		2005		2010		Percent Change	
	Census		Census		Estimate		Projection		1990 to 2000	2005 to 2010
0 to 4	1,758	8.0%	1,688	6.8%	1,865	7.1%	2,065	7.4%	-4.0%	10.7%
5 to 14	3,473	15.8%	3,902	15.7%	3,700	14.0%	3,728	13.4%	12.4%	0.8%
15 to 19	1,518	6.9%	1,938	7.8%	2,076	7.9%	1,992	7.1%	27.7%	-4.0%
20 to 24	1,394	6.3%	1,504	6.1%	1,981	7.5%	2,132	7.6%	7.9%	7.6%
25 to 34	3,426	15.6%	2,985	12.0%	3,159	12.0%	3,721	13.3%	-12.9%	17.8%
35 to 44	2,884	13.1%	4,025	16.2%	3,611	13.7%	3,214	11.5%	39.6%	-11.0%
45 to 54	2,159	9.8%	3,062	12.4%	3,742	14.2%	4,040	14.5%	41.8%	8.0%
55 to 64	1,944	8.8%	2,204	8.9%	2,606	9.9%	3,123	11.2%	13.4%	19.8%
65 to 74	1,691	7.7%	1,720	6.9%	1,822	6.9%	2,057	7.4%	1.7%	12.9%
75 to 84	1,255	5.7%	1,207	4.9%	1,256	4.8%	1,305	4.7%	-3.8%	3.9%
85+	488	2.2%	549	2.2%	588	2.2%	539	1.9%	12.5%	-8.3%

Median Age:

Total Population	33.3	36.0	36.4	36.0
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Households by Income

	1990		2000		2005		2010		Percent Change	
	Census		Census		Estimate		Projection		1990 to 2000	2005 to 2010
\$0 - \$15,000	2,515	30.3%	1,522	16.1%	1,506	15.1%	1,468	14.1%	-39.5%	-2.5%
\$15,000 - \$24,999	1,640	19.7%	1,226	13.0%	1,163	11.7%	1,080	10.3%	-25.2%	-7.1%
\$25,000 - \$34,999	1,607	19.3%	1,505	15.9%	1,400	14.1%	1,416	13.6%	-6.3%	1.1%
\$35,000 - \$49,999	1,451	17.5%	1,750	18.5%	1,777	17.9%	1,559	14.9%	20.6%	-12.3%
\$50,000 - \$74,999	835	10.1%	2,248	23.8%	2,384	24.0%	2,451	23.5%	368.3%	2.8%
\$75,000 - \$99,999	141	1.7%	794	8.4%	1,075	10.8%	1,309	12.5%	463.1%	21.8%
\$100,000 - \$149,999	74	0.9%	270	2.9%	463	4.7%	890	8.5%	264.9%	92.2%
\$150,000 +	53	0.6%	137	1.4%	185	1.9%	267	2.6%	158.5%	44.3%
Average Hhld Income	\$29,351		\$44,401		\$52,426		\$57,814		51.3%	10.3%
Median Hhld Income	\$25,018		\$39,121		\$42,579		\$47,532		56.4%	11.6%
Per Capita Income	\$11,323		\$16,933		\$20,295		\$22,189		49.5%	9.3%

ATTACHMENT 2

PAGE 2 - A

Franklin County and Ottawa Speech
Observations by David Darling on May 25th, 2005.

*How did Franklin County weather the economic storm?
The economy performed well from 2000 to 2004 in Franklin County.*

Population grew from 2000 to 2004 by 5.1 percent compared to a state rate of growth of 1.75 percent. Compare this population growth to nearby counties: Douglas grew by 2.83%; Johnson grew by 10.11 %; Leavenworth grew by 5.46%; and Miami County grew by 4.81%.

Employment grew from 2000 to 2004 by 1.67 percent. Compare this growth to nearby counties. Douglas County declined by 6.66 %, Johnson grew by 1.05 %, Leavenworth grew by 2.77%, and Miami County grew by 4.19%.

Covered wages grew from 2000 to 2004 by 15.7 percent. Compare this growth to nearby counties. Douglas County grew by 7.72 %, Johnson County grew by 6.66%, Leavenworth County grew by 16.91 %, and Miami County's covered wages grew by 9.32 %.

The trade area capture grew from 2000 to 2004 by 11.55 percent. Compare this to Douglas County's increase of 4.70 %, Johnson County's loss of 19.01 %, Leavenworth County's gain of 1.14 %, and Miami County's gain of 7.56 %.

*How is the County's economy performing in the current business cycle?
This period is part of the current business cycle from the bottom through 2004.
The economy performed well from 2002 to 2004 in Franklin County.*

Population grew from 2002 to 2004 by 2.11 percent compared to a state rate of 0.84 percent. Employment grew by 4.91 percent. Johnson County lost 3.74%. Covered wages grew by 3.50 percent. Johnson County grew by 4.18%. And the TAC grew by 8.57 percent. Johnson County lost 2.84%.

ATTACHMENT 2

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Employment and Business

	1990		2000		2005		2010		Percent Change	
	Census		Census		Estimate		Projection		1990 to 2000	2005 to 2010
Age 16 + Population	16,429		18,766		20,444		21,743		14.2%	6.4%
In Labor Force	10,753	65.5%	12,803	68.2%	13,921	68.1%	14,776	68.0%	19.1%	6.1%
Employed	10,099	93.9%	12,346	96.4%	13,120	94.3%	13,926	94.3%	22.2%	6.1%
Unemployed	624	5.8%	445	3.5%	786	5.7%	833	5.6%	-28.7%	6.0%
In Armed Forces	24	0.1%	12	0.1%	15	0.1%	17	0.1%	-50.0%	13.3%
Not In Labor Force	5,676	34.6%	5,963	31.8%	6,508	31.8%	6,950	32.0%	5.1%	6.8%
Number of Employees (Daytime Pop)					8,477					
Number of Establishments					956					
Emp in Blue Collar Occupations			6,169	50.0%						
Emp in White Collar Occupations			6,177	50.0%						

Housing Units

	1990		2000		2005		2010		Percent Change	
	Census		Census		Estimate		Projection		1990 to 2000	2005 to 2010
Total Housing Units	8,926		10,229		10,898		11,530		14.6%	5.8%
Owner Occupied	6,038	67.7%	6,943	67.9%	7,288	66.9%	7,623	66.1%	15.0%	4.6%
Renter Occupied	2,271	25.4%	2,509	24.5%	2,665	24.4%	2,817	24.4%	10.5%	5.7%
Vacant	617	6.9%	777	7.6%	945	8.7%	1,090	9.5%	25.9%	15.3%

Vehicles Available

	1990		2000		2005		2010		Percent Change	
	Census		Census		Estimate		Projection		1990 to 2000	2005 to 2010
Average Vehicles Per Household	2.00		1.90		2.10		2.30		-3.8%	8.6%
0 Vehicles Available	567	6.4%	574	6.1%	520	5.2%	476	4.6%	1.2%	-8.5%
1 Vehicle Available	2,206	24.7%	2,618	27.7%	2,602	26.1%	2,598	24.9%	18.7%	-0.2%
2+ Vehicles Available	6,150	68.9%	6,260	66.2%	6,831	68.6%	7,366	70.6%	1.8%	7.8%

Board Presentation November 2005						Notes
Project	Photo	Developer	SFU	MFU	CU	
Walgreens	yes	Mission River LLC	0	0	1	Mark knows
Lincoln	yes	USD 290	0	0	1	Milner & Industrial - North - \$25 million
Garfield	yes	USD 290	0	0	1	14th and College - South
Ottawa Family Housing	yes	Don Cooper Commercial Group	0	48	1	17th and Eln
Old Middle School	yes	Steve Foutch	0	48	5	Downtown - Mark & Scott
Iron Horse	yes	George Wingert	29	0	0	Approved development loan Lewersky
Fieldstone	yes	Dave Barkley and Frank Saub	56	0	0	George & Mark approve Prime rate - traditional
Gaynor's Addition No. 2	yes	Mrs. Gaynor	40	27	12	Assisted Living Facility Corner - Loyd Builders
Sugar Creek Phase 2	yes	Trent Burkdoll	17	0	0	Team Bank
Sugar Creek Phase 3	yes	Trent Burkdoll	4	0	0	Team Bank
Albright Addition	yes	Mike Albright	90	24	0	Fogle Quarry
Estates on 68	yes	Johnson/McGrew	282	70	4	Closed on November 10 - 18,000 *****
American Eagle	yes	200 Jobs	0	0	1	Marguiette Gibson
Sienna South	yes	Jerry Donnley/Mike Hoffman	0	48	0	Second phase - swimming pool
Westwood Phase II & III	yes	Kevin Pietro/Billy Still	57	0	0	Gardner
Westwood Phase IV	yes	Kevin Pietro/Billy Still	38	0	0	Pool
The Oaks at Canterbury	yes	Randy Nay/Rick Smalley	0	48	0	Rick and Mark
Wheatland	yes	Tom Weigand	36	0	0	President of Economic Development/Chamber
Prairie Lake Estates	yes	Jack Thompson	9	0	0	Jerry Thompson - Loyd Builder and KSB
Winter Farms	yes	Wint Winters - Dr. Franks	7	0	0	Septic System \$950,000 - John Metcalf
Graph		City	x	x	x	
Graph		City	x	x	x	
Graph		City	x	x	x	
Totals			665	313	26	Three years
People	List	Done	x	x	x	
Accounts	Graph	Done	x	x	x	
Loans	Graph	Done	x	x	x	
Deposits	Graph	Done	x	x	x	
Income	Graph	Done	x	x	x	

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PERMIT TYPE	2005				2004				2003			
	Issued	Units	Valuation	Fees	Issued	Units	Valuation	Fees	Issued	Units	Valuation	Fees
Single family residence	47	47	\$7,717,976	\$48,347	42	42	\$5,144,894	\$14,700	27	27	\$3,317,022	\$8,300
Duplex/multi-family building	6	64	\$5,127,496	\$29,037	10	20	\$2,150,000	\$5,000	15	76	\$4,800,000	\$19,000
Manufactured home	12	12	\$295,821	\$1,503	10	10	\$147,300	\$1,500	3	3	\$44,000	\$450
New commercial buildings	14		\$16,219,855	\$53,900	12		\$4,922,750	\$6,285	4		\$3,130,000	\$3,400
New industrial buildings	1		\$2,700	\$144	2		\$125,606	\$1,700	4		\$10,705,000	\$3,350
Sub Total	80	123	\$29,363,848	\$132,931	76	72	\$12,490,550	\$29,185	53	106	\$21,996,022	\$34,500

OTHER PERMITS	2005		2004		2003	
	Issued	Fees	Issued	Fees	Issued	Fees
Remodels (res/com/ind)	319	\$53,305	565	\$17,983	2,399	\$19,848
Fence, sign, shed, pool, etc.	237	\$12,943	264	\$6,336	272	\$14,969
Electric/plumbing/HVAC	267	\$6,955	452	\$5,050	288	\$3,610
Sub Total	823	\$73,203	1,281	\$29,369	2,959	\$38,427

TOTAL	903	123	\$39,261,606	\$206,134	1,357	72	\$18,518,326	\$58,554	3,012	106	\$46,051,777	\$72,927
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NOTE: In 2003, of the 2,399 remodel permits issued 2,119 were for roofs following the hail storm.

ATTACHMENT 2

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Marital Status

	1990		2000		2005		2010		Percent Change	
	Census		Census		Estimate		Projection		1990 to 2000	2005 to 2010
Age 15+ Population	16,759		19,194		20,841		22,123		14.5%	6.2%
Married, Spouse Present	10,713	63.9%	11,209	58.4%	12,086	58.0%	12,514	56.6%	4.6%	3.5%
Married, Spouse Absent	180	1.1%	709	3.7%	843	4.0%	1,086	4.9%	293.9%	28.8%
Divorced	1,260	7.5%	2,072	10.8%	2,302	11.1%	2,586	11.7%	64.4%	12.3%
Widowed	1,498	8.9%	1,379	7.2%	1,462	7.0%	1,480	6.7%	-7.9%	1.2%
Never Married	3,108	18.6%	3,825	19.9%	4,146	19.9%	4,456	20.1%	23.1%	7.5%

Educational Attainment

	1990		2000		2005		2010		Percent Change	
	Census		Census		Estimate		Projection		1990 to 2000	2005 to 2010
Age 25+ Population	13,847		15,752		16,784		17,999		13.8%	-13.6%
Grade K - 8	1,279	9.2%	832	5.3%	944	5.6%	998	5.5%	-34.9%	5.7%
Grade 9 - 12	1,863	13.5%	1,370	8.7%	1,448	8.6%	1,527	8.5%	-26.5%	5.5%
High School Graduate	5,896	42.6%	6,225	39.5%	6,095	36.3%	6,413	35.6%	5.6%	5.2%
Some College, No Degree	2,450	17.7%	3,693	23.4%	3,608	21.5%	3,451	19.2%	50.7%	-4.4%
Associates Degree	549	4.0%	917	5.8%	1,090	6.5%	1,317	7.3%	67.0%	20.8%
Bachelor's Degree	1,213	8.8%	1,844	11.7%	2,553	15.2%	3,035	16.9%	52.0%	18.9%
Graduate Degree	592	4.3%	760	4.8%	1,046	6.2%	1,258	7.0%	28.4%	20.3%
No Schooling Completed			111	0.7%						

ATTACHMENT 3

BOARD OF COUNTY COMMISSIONERS
OF
FRANKLIN COUNTY, KANSAS

RESOLUTION NO. 05- 93

A RESOLUTION CHARGING OFFICED TO CREATE A STRATEGIC PLAN TO RETAIN
FRANKLIN COUNTY AS A NON-METROPOLITAN BUSINESS REGION DESIGNATION

WHEREAS, A regional economic development organization, known as The Ottawa/Franklin
County Economic Development Corporation has been established; and

WHEREAS, The Ottawa/Franklin County Economic Development Corporation was incorporated in
the State of Kansas and registered in Franklin County; and

WHEREAS, The Ottawa/Franklin County Economic Development Corporation has a membership
representative of all geographic areas of Franklin County.

WHEREAS, The Ottawa/Franklin County Economic Development Corporation has a membership
representative of all types of businesses and industry resident in Franklin County; and

WHEREAS, The Board of County Commissioners of the County of Franklin is represented on the Board
of Directors of The Ottawa/Franklin County Economic Development Corporation; and

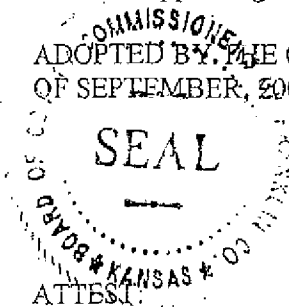
WHEREAS, The Board of County Commissioners of the County of Franklin is a supporting and active
member of The Ottawa/Franklin County Economic Development Corporation: now, therefore,

BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS
OF
FRANKLIN COUNTY, KANSAS

That the Board of County Commissioners hereby declares that The Ottawa/Franklin County
Economic Development Corporation meets the requirements of K.S.A. 74-50,116(c)(1); and

BE IT FURTHER RESOLVED: That the Kansas Secretary of Commerce & Housing is hereby
requested to acknowledge The Ottawa/Franklin County Economic Development Corporation as a
qualifying regional economic development organization for the purpose of approving and
reapproving Franklin County as a designated nonmetropolitan business region.

ADOPTED BY THE BOARD OF COUNTY COMMISSIONERS OF FRANKLIN COUNTY ON THIS 12TH DAY
OF SEPTEMBER, 2005.



Franklin County Board of Commissioners


Donald R. Stottlemire, Chairman


Shari Perry, County Clerk

ATTACHMENT 4

Franklin County Strategic Plan Community Meeting Major Issues 2006

Wellsville: Major Issues Ranking:

1. Water
2. Commercial Development
3. Fringe development-how close to the city will regulations need to be enforced

Other issues discussed at Wellsville: Flood Plain issues, availability of grants to help with infrastructure, etc and accurate media coverage.

Pomona: Major Issues Ranking

1. Fire protection/volunteers
2. Water
3. Recreation

Other issues discussed in Pomona: Cell phone coverage is spotty, standardization of building codes for cities and county, school consolidation issues

Williamsburg: Major Issues Ranking

1. Water availability
2. School issues unresolved
3. Unfunded mandates for volunteers, i.e., training, insurance, etc

Other Issues discussed in Williamsburg: Broadband availability, police protection, streets in Williamsburg

Princeton: Major Issues Ranking

1. Water
2. Building Code enforcement
3. Public Safety

Other issues discussed: court to enforce city laws, developing rules and regs for developing in the city, sewers are a problem if city expands

Ottawa: Major Issues Ranking

1. Water
2. Land use
3. Taxes
4. Recreation
5. Inter-local Agreements

Other issues discussed: hospital sales tax may need to be reviewed with thoughts of reducing the level, housing remains an issue, government infighting on the county level, annexation and the delivery of services.

Observations: Water is the number one concern in all areas except Pomona and realistically it is there also. 2. Land use and public safety are about even in concern. 3. Inter-local agreements are critical issues in resolving, public safety, fire protection and building codes throughout the county 4. Inter-local agreements are being discussed in Ottawa, Wellsville, Pomona and Richmond for the purpose of guiding land use near their borders.

The meetings were not well attended, but those in attendance were informed and aware of their community issues. There seemed to be an attitude of acceptance that permeated the rooms. Roads were generally not an issue. One citizen said they would like to see more paved roads, but loved those that the county had just done. Recreation was important in all communities, with all but Pomona and Ottawa satisfied with what they have at this time.



Our Future Is Building.

OTTAWA/FRANKLIN COUNTY ECONOMIC DEVELOPMENT, INC.

MEMO

DATE: October 21, 2005

TO: County Commission, County Administrator, all City/Managers, Commissions and Councils, Water Boards, Fire District Boards, Planning Commissions, Planning Directors, Township Boards, CHIP Committee, Wellsville Chamber of Commerce and the general public

FROM: Ottawa/Franklin County Economic Development, Inc. (O/FCED)

SUBJECT: Franklin County Strategic Plan

Every three years Franklin County is required to update the Strategic Plan of the County. This is necessary to stay in compliance with the Kansas Department of Commerce designation of the County as a Non-Metropolitan Enterprise Zone eligible for certain financial incentives to businesses who wish to locate or expand within Franklin County.

The County Commissioners have passed a resolution authorizing O/FCED to collect the data and write the update of the Plan. The County Commission and any incorporated City within the County must approve the Plan with a population of 2,000 residents or more before February 1, 2006.

O/FCED will conduct listening sessions at the following locations and dates listed below. Your presence and input at one or more of these sessions will be deeply appreciated and valued.

The sessions will include:

1. Review of the present Strategic Plan
2. Input from the public on issues requiring attention
3. Prioritizing the top 5 issues of the community

After the series of sessions have been conducted a draft of the Plan will be written for review in a public meeting. After the review the proposed Plan will be supplied to the County Commission and the Ottawa City Commission for review and feedback. When the Plan is in final form, the commissions will approve for forwarding it to the Kansas Department of Commerce for approval.

Your help is necessary in creating a good Franklin County Strategic Plan setting the course for the next three years.

Thursday, Nov 3 -- 6:30 PM, Wellsville City Hall
Tuesday, Nov 8 -- 7PM, Williamsburg City Hall
Thursday, Nov 10 -- 7PM Pomona City Hall
Thursday, Nov 17 -- 7PM Princeton City Hall
Tuesday, Nov 22 -- 7PM Franklin Co. Annex

Franklin County Strategic Planning Meeting
Wellsville, Kansas
November 3, 2005
7:00 PM

Tom Weigand provided some introductory remarks about the purposes of the planning meeting. The 2003 Plan requires updating in order for the county to maintain its status as a Non-Metropolitan Enterprise Zone as presently designated by KDOC. Larry Walrod, Franklin County Planning Director, made some remarks about the county's plans. He stated that the county has seen good consistent growth in the last ten years. This growth was mainly in the unincorporated areas of the county. He indicated that this was a likely trend for the next ten years but would likely take place in the incorporated parts of the county. The rural water districts will need to be looking at their needs and plan for growth. Mr. Walrod stated that the county is doing a new comprehensive plan and is looking at the cluster projects that seem to be most popular in the county. Some needs in the area of infrastructure will be coordinated to meet state requirements.

Tom discussed some of the growth that has taken place around Wellsville. There were 46 permits issued in Wellsville. Mr. Walrod said the county preliminary plan would be done by December.

Tom indicated that there have been improvements in the fire departments and the county has developed a Master Plan for Fire Protection. Water districts have not moved as quickly as the fire districts to meet some of the needs of the county. They have been contacted about working together in the county but not much has been done. There will have to be some legislation to bring about any major changes in the development of the county water districts.

Tom discussed the major issues developed in the meetings three years ago and the work that has been made toward meeting the issues.

On Major Issue #4 – Regulations/Enforcement for Growth Management has been addressed and Mr. Walrod indicated that more consistent enforcement of the regulations has been accomplished as well as education on the regulations.

#5 – Jobs/Growth/Economic Development has been very successful illustrated by the fact that there are few vacant buildings in Ottawa. American Eagle Outfitters is planning a large addition to their current warehouse, which will be used for a new line of clothing. Tom mentioned some of the new businesses in the county. There have been some losses but there is a positive growth factor.

Tom then asked for input from the attendees on new problems or comments on the issues discussed. The issues will be incorporated into the plan to be submitted to the State of Kansas.

The issues discussed were:

1. Fringe development around the city could be reduced to less than 3 miles.
2. Commercial development/job creation.
3. Water/sewer.
4. Flood plain issues.
5. Availability of grants for community projects/where to find information.
6. Ambulance services have been improved.
7. Accurate media coverage.

Tom discussed the Inter-modal depot that may be located near Gardner. This facility will impact Franklin County and needs to be considered as a possible growth factor.

It was discussed that the City of Wellsville needs to be preparing for opportunities that may be presented.

It was suggested that OFCED could hire a person to research and write grants for the county. Tom indicated that the Lake Region RC&D would be the organization to contact in this area.

O/FCED is an organization to promote positive change in the county. Most of their \$20,000 budget is spent to belong to some regional organizations, administrative costs and advertisements.

Tom suggested that the Wellsville Chamber have a contact point for interested companies or investors. It was suggested that a phone could be placed in City Hall to take requests for information.

Tom asked if there was interest for a YMCA in Franklin County. The question was how participants would be transported to the facility.

Comments were made to encourage the county elected officials to work toward improving working relations within the county government.

The three major needs according to those in attendance are:

#1 Water

#2 Commercial development

#3 Fringe development-how close to the city will regulations need to be enforced.

The meeting adjourned at 8:00 PM.

**2005 STRATEGIC PLAN MEETING
CITY HALL, WELLSVILLE, KANSAS**

NOVEMBER 3, 2005

6:30 P.M.

Hershel Poor	4363 Vermont Terrace	Wellsville
Jim Braun	4339 Vermont Terrace	Wellsville
Mary Braun	4339 Vermont Terrace	Wellsville
Don Stottlemire	3903 Rock Creek Rd.	Rantoul
Jeanine Berrier	214 West 5th	Wellsville
Tracey Lambert	302 West 2nd Terrace	Wellsville
Steve Layton	241 Edgewood	Wellsville
Juanita Peckham	4567 Marshall Rd.	Rantoul
Brad O'Bryhim	412 6th Street	Baldwin City
Larry Walrod	Fr. Co. Planning Dept.	Ottawa
Terry Silvius	PO Box 265	Wellsville
John Musick	3474 Riley Rd.	Wellsville
Don Hay	3011 Labette Rd.	Ottawa
Wayne Linder	506 Pine	Wellsville
Tom Weigand	28 Binder Lane	Ottawa
Ken Woods	1650 S. Poplar	Ottawa
Mike Mustain	420 East 8th	Wellsville

A Handling Meeting

Name	Address
Herold Boer	4363 Vermont Terr. Wellsville
JIM BRAUN	4339 VERMONT TERR WELLSVILLE
MARY BRAUN	4339 VERMONT TERR WELLSVILLE
Don Stott Hamilton	3903 Rock Creek RD Rantoul
JEANINE BERRIER	214 W. 5TH WELLSVILLE
Tracy Lambert	302 W. 2nd St Wellsville
Steve Layton	241 Edgewood Wellsville
Juanita Peckham	4567 Marshall Rd Rantoul
Brad O'Bryhim	412 6th Baldwin's City
LARRY WALKER	FRANKLIN County PLANNING DEPT
TERRY SILVIUS	PO Box 265 Wellsville
John Masick	3474 Riley, Rd. Wellsville
Don Hay	FR W COMM

MIKE

TOM

KEN

WAYNE

Minutes of Strategic Planning at Williamsburg, November 8, 2005

Tom called the meeting to order at 7:00 PM.

Tom asked for input to the county strategic plan. The Plan needs updated every three years in order for the County to remain designated as a Non-Metropolitan Enterprise Zone. The designation permits tax incentives to be provided for new and present business that qualify. Tom explained the process and said that all of the county would be asked to review the draft. The draft will be completed after all county meetings have been held. The county commissioners and the city of Ottawa will have to approve the plan for application to the State Department of Commerce.

Tom then reviewed the critical issues identified three years ago and progress made on those issues.

The top issues from three years ago were housing, fire protection, water, regulations and jobs. Tom reported that there have been 100 housing permits applied for this year. It appears that our goals are being met in this area. The county has developed a Master Fire Plan since the last strategic plan illustrating good progress on this goal.

Water was the third major issue. Some progress has been made in this area but more needs to be done. The rural water districts have some plans but no money. There will be some more work in the area of rural water district collaboration.

There has been lots of discussion on the rules related to development in the county. More consistency in the code enforcement needs to take place.

Lots of progress has been made with job growth and economic development. Some gains have been seen in the retail area and manufacturing buildings are mostly full. Wellsville desires more commercial growth and shopping in their community.

Tom then asked for discussion on the issues confronting the Williamsburg community. Comments submitted:

Roads have been paved. Fire fighting is going well but some volunteers still are needed. Schools are being addressed. Mr. Ferguson said that some of the mandates for training for firefighters are hard to meet for some of the younger generation. There are some mandates sent down from the state and no funds are provided.

One concern was unfunded mandates for volunteer organizations.

A second concern was for growth and the issues involved. The county comprehensive plan may halt development in all but designated areas. It may slow and stop growth. The concern is for doing away with prime farmland.

Thirdly is a concern for the development of land near the town.

Water will be the main concern for all actions in the future. Getting more water is necessary for Water District 4. The wells will be closed off some day due to quality and the amount. Wholesale #12 is going to be an answer but is dependent on money. Availability is the major issue. Water will be necessary for fire hydrants for fire protection for new developments. Fire stations and hydrants will help lower insurance rates for homeowners. Williamsburg is on Rural Water District #4 but it is not large enough for more houses or areas. Some negotiation with Ottawa will be necessary when the contract for the rural water district for water.

County regulations have not addressed access for fire trucks.

County roads are much improved from three years ago. Interior roads in developments will be maintained by the county if they meet regulations.

Technology will be important for development. SBC will not be doing anything until the legislature will do something to force them to take action for the smaller communities. The county looked at developing a plan but the school has developed their own system. Williamsburg schools are on a wireless high speed system. Pomona is on a T-1 line and the plans are interconnected. Cell phones work reasonably well in the area. There are improvements made in the radios for the emergency vehicles which are coordinated with the county systems. Ambulance and police protection is adequate but minor things are not always responded to quickly. More deputies are needed.

Meeting adjourned at 7:50 pm.

**2005 STRATEGIC PLAN MEETING
CITY HALL, WILLIAMSBURG, KANSAS**

NOVEMBER 8, 2005

7:00 P.M.

**Jon Horne
David Staley
Tom Weigand
Ken Woods
David Reeves
Ralph Ferguson
Jim Hogan
Mike Mustain
Diana Macoubrie
Ray Gooding**

**PO Box 68
PO Box 6
28 Binder Lane
1650 S. Poplar
1854 Idaho Rd.
473 Georgia Rd.
PO Box 104
420 E. 8th

104 W. William**

**Williamsburg
Williamsburg
Ottawa
Ottawa
Williamsburg
Williamsburg
Williamsburg
Wellsville
Williamsburg
Williamsburg**

Williamsburg
8 November 2005

Strategy Plan
7:00 PM

Name

Address

Jon Horne	Box 68
David Stiles	Box 6
Tom Wainwright	28 Birkdale, Ottawa
Ku Wooda	Ottawa 1650 St. P. St.
David Reeve	1854 Idaho Williamsburg
Calvin Ferguson	423 George Rd. Willam.
Jim Hogan	Box 104. Walsburg KS
Mike	Wellsville
Diana Mardulere	Williamsburg
Ray Becking	"
Mike Miller	420 E. 8th - Wellsville

Franklin County Strategic Plan Meeting
Pomona, Kansas
November 10, 2005
7:00 PM
Community Building

Tom Weigand called the meeting to order and explained the purpose for the meeting. Community comments are needed concerning the needs and wants for the county. The information will be incorporated into an update of the county strategic plan. The update is necessary in order for the county to remain a designated Non-Metropolitan Enterprise Zone. The designation will make available certain tax-credits for qualified industrial and investments. These credits are from the Kansas Department of Commerce. After a county wide meeting on November 22 the information obtained at the various county wide meetings will be formed into the Strategic Plan. The Plan must be approved by the City of Ottawa and the County before presenting to KDOC in February 2006.

The top issues in the previous Plan were: housing, uniform fire protection, water, regulation and enforcement of rules concerning growth and jobs and growth. There have been 91 housing permits drawn for 2005, which is on pace with previous years. There are approximately 140 new homes built in the county each year. This number does not include houses built in cities.

There have been some major improvements in the fire protection area with some more areas needed. Volunteers are still needed for response to fires. This has been an issue discussed in other meetings. Training is required for fire fighters and this infringes on personal time.

The county is in the process of completing a comprehensive plan. The major concerns about the plan are the additional cost for development if proposed changes are made.

There are some major industrial expansions in the area with Ottawa Truck, American Eagle and Midwest Cabinets. More jobs will require more housing but will be beneficial for all in the county.

It was suggested that a combining of the fire districts be completed for a better use of equipment and training issues. Because firefighters must be away from their business, it has caused a loss of volunteers for fighting fires. In Pomona 15 volunteers have been available with 10 being available most often. Mill levies for the districts can be raised with a resolution passed by the citizens of the township. Funds are not available and equipment is often used beyond its usefulness. Maintenance is often a major cost due to age of vehicles. Volunteers generally are allowed to attend fires by their employers. Pomona City has increased its mill levy to purchase a new emergency vehicle. A mill raises \$2,000 in the City of Pomona. Putting fire hydrants near houses will not help lower insurance rates unless the home is within five miles of a fire station.

Water is still a problem especially in subdivisions in the county. Collaboration between the fire districts will be needed to bring about some of the needed changes and allow for lower insurance costs. Will water districts expand in the future? Pomona buys water from District #12. Wells are used now and rural water will be needed for development in the western part of the county. The wells have been providing satisfactory water for use in the community. Improvements are being completed on the water supply system in the city of Pomona. The county plan is indecisive on requirements for new homes being built and their water supplies.

It was suggested that the building codes be standardized for the entire county.

Pomona is discussing their school issues. There may be plan for consolidation of some of their facilities. More houses will require more schools

Some discussion concerning roads that handle detours from the state highway indicated a need for pavement on those areas. Some help from the state will be required. Roads are still an issue where there are new houses in the county. Blacktop will change the traffic flow and preserve the rock roads. The heavy rains last summer created a drain to the county rock budget.

Broadband is available but is expensive. It is not available in all parts of the community. It is proposed to make broadband available in the country. Cell phone coverage is available but may be spotty in reception. There are plans to correct this situation some time in the future. The county is planning to have wireless internet connections in the communities and in the law enforcement vehicles as well as fire vehicles.

Pomona purchases 40 hours a month from the county for police protection. It is an economical purchase for the city.

Recreation needs some more planning and work. Support for a recreation center was heard. Some businesses may be concerned a recreation center or a YMCA will provide competition and decrease their income.

Mobile homes are not being replaced. New houses in Pomona have increased to 22. They are building 18 to 20 more each year. The price range is \$120,000 to 130,000.

People drive an average of 30 miles to work.

Pomona does not have any flood plain area in the city. There is not a large concern about the immediate area surrounding the city and development.

Issues identified and prioritized were:

1. Fire protection/volunteers
2. Water
3. Recreation

2005 STRATEGIC PLAN MEETING

CITY HALL, POMONA, KANSAS

NOVEMBER 10, 2005

7:00 P.M.

**Jim Berbaum
Anita Berbaum
Doug Combs
Alan Radcliff
Kirk Lauritsen
Tom Weigand
Ken Woods
Mike Mustain**

**3364 Georgia Rd.
3364 Georgia Rd.
825 Thomas Rd.
305 S. Main Street
118 N. Main Street
28 Binder Lane
1650 S. Poplar
420 E. 8th**

**Pomona
Pomona
Pomona
Ottawa
Pomona
Ottawa
Ottawa
Wellsville**

POMONA

Nov. 10, 2005

Name

Address

Jim + Anita Derbaum

3364 Georgia Rd. Pomona, KS 66076

Doug Combs

825 Thomas Rd Pomona

Allen Radcliff

365 S. Main Ottawa

Paul Lomb

118 N Main Pomona, KS

Tom

Mike

Ben

Franklin County Strategic Plan
Princeton, Kansas
November 17, 2005
7:00 PM
City Hall

Tom Weigand introduced the reason for the meeting. The information gathered will be analyzed and compared to other meetings to develop the strategic plan for Franklin County. The plan will be submitted to the Kansas Department of Commerce for Franklin County to remain a designated Non-Metropolitan Enterprise Zone. This designation will allow for certain tax credits to industries and business that qualify. This will be an incentive for growth in the county.

Tom discussed the issues from three years ago. He presented numbers of housing starts in the county and that we have met targeted numbers for past years. Fire was an issue and there have been improvements in this area. Ohio Township has a good fire department. Water continues to be an issue and is still in discussion. The Franklin County Comprehensive Plan is in progress and deals with more construction of homes and zoning.

Tom indicated that there has been good industrial growth in the county. At the present time there are no empty industrial buildings. Several businesses are expanding.

Tom then asked for input from the citizens in attendance about the issues confronting the county.

Water is the number one issue. Princeton has a contract with Ottawa for water but will cost each homeowner approximately \$50 a month when it is sold to Rural #3 through the Princeton system. The RWD #3 will have to add a fee for distributing the water. Availability of water is not an issue. Princeton has a ten year contract for water from Ottawa. The water districts may soon see the need for some changes. Rural #3 and Princeton have collaborated with each other to provide water to outlying residents.

Princeton, the City, is having a problem with developing rules and procedures for building in the city. Building codes and enforcement are not available at this time. An inspector is needed to see that codes are followed in developments. Building plans are submitted to the planning commission and then approved by the City Council. Sewer is a problem with any future growth.

Another concern is law enforcement and a court to enforce City laws. The city would like to have an officer to enforce the law. It was suggested that the communities in the county might go together for an officer and code enforcement. It was stated that Pomona had a contract with the County Sheriff for law enforcement coverage in the city.

Most work on streets and other city projects is contracted.

Broadband is available in the city.

Princeton has a recreation program that provides baseball, softball and soccer programs. It is funded by the organization and the county liquor tax portion. Fees are charged for participation.

Volunteers for the fire department are not a problem.

There are no vacant houses in the city. The one that is vacant is not to be rented at this time.

There are no problems with rentals being substandard.

Water, building code enforcement and public safety were the three issues identified for Princeton. Meeting adjourned at 7:35 PM.

2005 STRATEGIC PLAN MEETING

CITY HALL, PRINCETON, KANSAS

NOVEMBER 17, 2005

7:00 P.M.

**Virginia Pine
Leo Wiederholt
Keith W. Sleichter
Cleon Rickel
Whitney Kimball
Tom Weigand
Ken Woods**

**2717 Ellis Rd.
412 Galveston
Ottawa Herald
KOFO Radio
28 Binder Lane
1650 S. Poplar**

**Princeton
Princeton
Princeton
Ottawa
Ottawa
Ottawa
Ottawa**

Princeton, Kansas City Hall
Nov. 17, 2005
7:00 PM.

Name
Virginia Pine
Leo Wiederholt
Heita W. Fleicher
Alan Rikel
Whitney Kimball

Address
Princeton, KS
Princeton, KS
PRINCETON KS
Ottawa Herald
K0F0 1220

Franklin County Strategic Plan
Community Meeting
Franklin County Annex Building
1415 S. Main
Ottawa, Kansas
7:00PM

Tom Weigand called the meeting to order at 7:00 PM. He explained that a strategic plan is required by the Department of Commerce for designation as a non-metropolitan enterprise zone. Franklin County Commissioners asked Ottawa/Franklin County Economic Development organization to conduct a study of needs for the county and write the plan. After a draft has been written a meeting will be held to present the plan to the citizens. After revisions the plan will be presented to the County Commissioners and the Ottawa City Council for approval. When approved it will be presented to the Department of Commerce for approval or revision. Meetings have been held in the county. Tom presented the needs identified from 2003. Most of those issues have been successfully addressed.

Tom asked the 15 residents in attendance what issues need to be addressed if the county is to be successful economically and have a good quality of life. A patron asked what the other communities identified as major needs. Tom responded that water was identified. Tom discussed the meeting held with the water districts and other counties last spring. The consensus of that meeting was that there was no driving need to make any changes at this time. Changes would come about due to problems or immediate needs. The state water agency will assist with any requests but will not force any changes. Another citizen indicated that water is necessary for building in the county. Roger Maxwell discussed annexation of land around the city of Ottawa without addressing needs of service in those areas. At this time there is no extra-territorial area around the city of Ottawa. Tom identified the item of concern as annexation. It could be viewed as a need or a problem. Weldon Padgett stated that the City of Ottawa was concerned about an inter-governmental agreement to allow for development of utilities

from the city. This involves flood plains and inters states. This is an agreement between the county and the cities who are involved with that area. Another way of identifying this issue is managed growth. Weldon also indicated that he felt that housing was still an issue because it was connected to jobs and other issues.

Another citizen asked how annexation is planned since there are needs for water, sewers and traffic control. It appears that there will be items that will have to be addressed to help with continued growth. Weldon reported that three years have been spent planning for infra structure to 3 square miles of potential development.

Harlan said that county land use needed to be on the list. The concern is the loss of agricultural land to development.

Weldon was asked about FEMA changes in flood plain areas. He stated that they have not addressed this issue ^{At} to this time until final plans are presented. It could have some serious financial implications.

Recreation is another issue for the county. It was stated that it is time for a resolution to this issue. Several of the outlying communities are interested. Alan suggested that this be expanded to entertainment. Weldon would like to see it expanded to include all types of recreation.

Alan asked how the county commission and court house problems may affect the future and working with economic development. Tom said that the other communities were not as interested. Larry Walrod said that Wellsville had mentioned it at their meeting. It was added as the county image. It was described as the in-fighting of all governmental agencies in the county.

Tom stated that if we put an issue into the plan then there needs to be a solution to the problem and who is going to address correcting it. At this time it is not clear to how that will happen.

Jack Beauchamp said that it is seen as a problem of resisting change compared to the need to accept the growth that is going to happen. Compromising is important to harmony and growth.

Weldon said that there is a problem with the cumulative problem with taxes from the city and the county. Alan asked how the increased valuation is affecting the increased taxes when the valuation could allow for some of the needs. Ottawa has 17⁸ mills with the

7
county and school district added together. Lawrence has 110 mills. Jack B. said that the new taxes will not be supported by the land as it is currently taxed. One way to help this issue is with new industry. The property tax rate was added to the list. ~~Frena~~^{Frena} indicated that she supported Ransom Memorial Hospital but that she would like research on whether more sales taxes were needed. Tom said that the ½ cent tax for the hospital could only be dropped by vote of the citizens. Taxes are a problem.

Jack said that water is a problem. It affects development in the county. Weldon said that the water contract with Princeton will be used as a model for addressing the growth of water needs in the area.

Discussion on the major issues was held.

The number one issue was water. Land use was number 2. Taxes were the number 3 issue identified. Recreation was number 4. Inter-local agreements were number 5.

Meeting adjourned at 8:05 PM.

2005 STRATEGIC PLAN MEETING

Franklin County Annex, Ottawa, KANSAS

NOVEMBER 22, 2005

7:00 P.M.

Brad O'Bryhim	412 6th Street	Baldwin City
Bob Stevanus	3122 Labette Terrace	Ottawa
Kevin Spencer	3960 Rock Creek Rd.	Rantoul
Linda Spencer	3960 Rock Creek Rd.	Rantoul
Weldon Padgett	403 S. Cedar	Ottawa
Nikki Spencer	310 S. Walnut	Ottawa
Bob Dunn	3301 Kingman Rd.	Ottawa
Jim Ferguson	3442 Rock Creek Rd.	Ottawa
Harlan Page	2014 Osborne Terrace	Ottawa
Jack Wray	2447 Nebraska Rd.	Ottawa
Alan Maxwell	2259 Nebraska Rd.	Ottawa
Freone Hollinger	3090 Neosho Rd.	Ottawa
Larry Walrod	Fr. Co. Planning Dept.	Ottawa
Jack Beauchamp	1857 Osborne Rd.	Ottawa
Clinton Brubaker	3955 Idaho Rd.	Ottawa
Tom Weigand	28 Binder Lane	Ottawa
Ken Woods	1650 S. Poplar	Ottawa

Ottawa - 30 November, 1965

Name	Address	Phone
Ken Woods	Ottawa	242-6294
Frank Oberlin	412 5th St. Baldwin	249-4267
Bob Stevanus	3122 Labette Ten	242-5461
Kevin Spencer	3460 Rock Creek Rd, Rantow	878-3469
LeRoy Spencer	" "	" "
W. H. H. H.	403 S Cedar	2421603
Nikki Spence	310 S. Walnut	840-5787
Bob Dumas	3301 Kingman Rd	242 1765
Jim Ferguson	3442 Rock Creek	242-2662
Harold Page	2014 Auburn Lane	242-3797
Jack Wray	2447 Neb Rd	242-1870
Alan Maxwell	2259 NEB Rd	242-8594
Tom Wray and	28 Beiler Lane	242. 7564
Spence Hollinger	3090 Necker Rd	242-5736
Jerry W. Wolf	FRENKIN Co	229-3570
John Brunkamp	" "	242-3540
Clinton Berberker	395 S Idaho Rd	242-2512

ATTACHMENT 5